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Bad Karma or Discrimination? Male-Female Wage Gaps among Salaried Workers in India

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1. Introduction

Satya Nadella, the CEO of Microsoft, in an interview in front of a prominent group of women IT professionals, said that women needed to trust "karma" if they don't get the pay raise they want. "It's not really about asking for a raise, but knowing and having faith that the system will give you the right raise".¹ The statement was widely criticized, leading to a quick apology from Nadella, but it brought to the fore a fundamental question about how labour markets function, especially towards members of disadvantaged and marginalized groups. Should such individuals "have faith" and hope for their rewards to improve? If labour markets do not recognize and appropriately remunerate their worth, is it just a case of bad luck, or of labour market discrimination?

The problem is not simply one of pay raises, but more broadly one of gender parity in wages. Ironically, Nadella's statement came at a time when the White House officially recognized that the Equal Pay Act of 1963² has a long way to go before gender parity in pay is achieved. The reality that full-time working women get 77% of their male counterparts' earnings prompted the executive order, issued in April 2014, by US President Barack Obama to prevent workplace discrimination and empower workers to take control over negotiations regarding their pay. In addition, he signed a Presidential memorandum that requires federal contractors to submit data on employee compensation by race and gender, helping employers take proactive efforts to ensure fair pay for their workers. There are numerous other examples from other countries of gender

¹ <u>http://recode.net/2014/10/09/open-mouth-insert-foot-microsoft-ceo-tells-women-techies-to-trust-karma-on-pay-inequity/</u>, accessed on 23rd November 2014.

² This requires that men and women at the same workplace get equal pay for equal work.

disparity in wages. In Britain, for instance, the supermarket chain ASDA faced mass legal action from thousands of female employees who claim they are underpaid compared to their male counterparts.³

This paper analyses the issue of gender parity in wages by focusing on the evolution of male-female wage gaps for an emerging economy, India, and decomposes the gaps to understand patterns of gender-based labour market discrimination. We use nationally representative data from the Employment-Unemployment Schedule (EUS) of two large rounds of the National Sample Survey (NSS) for 1999-2000 and 2009-2010, respectively in order to explore gender wage gaps among Regular Wage/Salaried (RWS) workers, not only at the mean, but along the entire distribution to see "what happens where". We then decompose the gaps into an "explained component" (due to gender differences in wage earning characteristics), and the "unexplained component" (due to gender differences in the labour market returns to characteristics); the literature treats the latter as a proxy for labour market discrimination. We perform the standard mean decomposition (using the Blinder-Oaxaca method, BO hereafter) and quantile decompositions (using Melly's refinement of the Machado-Mata decomposition method, MMM hereafter). We then evaluate changes in each of these over the ten-year time period. Our study presents the latest comprehensive empirical evidence on gender wage gaps and labour market discrimination in India. This is among the earliest studies of gender discrimination along the entire wage distribution for India and the first to focus on regular salaried workers, where jobs are presumed to be allocated on meritocratic lines.

Our main findings are as follows. There are significant gender gaps among RWS workers who constitute about 17% of the Indian labour force. The raw (unconditional) gender wage gap at the mean changes from 55 to 49% between 1999-2000 and 2009-2010, but this change is not statistically significant. Over the ten-year period, the educational and occupational attainment of women improved relative to men, but in both years, average female wages were less than for males with similar characteristics. BO decompositions indicate that the bulk of the gender wage gap at the mean is unexplained, i.e. possibly discriminatory. While average

³ <u>http://asda.payjustice.co.uk/asda-campaign/</u>, and <u>http://www.theguardian.com/business/2014/oct/24/asda-mass-legal-action-equal-pay</u>, accessed on 31st October 2014;

characteristics for women improved over the decade, the discriminatory component of the wage gap also increased. In fact, in 2009-2010, if women were paid like men, they would have earned more than men on account of their superior characteristics.

Moving beyond the mean, for both years, male wages are higher than female wages across the entire wage distribution. In both years, the gender wage gaps are higher at lower deciles and decline thereafter. In 2009-2010, the gap is highest at the first decile at 105%, and it declines to about 10% at the ninth decile. Thus, we see the existence of the "sticky floor", in that gender wage gaps are higher at lower ends of the distribution and steadily decline over the distribution. This is true for all RWS worker, as well as separately for rural and urban workers. Using standard definitions, we find that the sticky floor became "stickier" for RWS women over the decade. Like the BO decomposition, the MMM decompositions also reveal that bulk of the gender wage gaps are discriminatory, and that the discriminatory component is higher at lower ends of the distribution.

The rest of this paper is organized thus. Section 2 contains a review of the literature; Section 3 explains the decomposition technique; Section 4 describes the data and presents gender differences in characteristics; Section 5 contains the regression and decomposition results; Section 6 discusses the findings in the larger context of gender discrimination and Section 7 offers concluding comments.

2. A Brief Review of the Literature

The overall literature on gender discrimination in India is vast, and covers a very broad array of disciplines and methodologies. Since our study is empirical and focused on the labour market, we refer to the relevant literature here.

2.1 Measuring and Understanding Participation Rates

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An important issue that precedes the discussion on women's involvement in productive work is the question of its measurement. Women's participation in economic activities is typically underestimated, as women themselves internalize the under-valuation and low worth that society places on their work. Thus, in most surveys, in response to questions such as, "In addition to household work, do you work outside the home?" several women misreport or under-report their participation in productive work. Underreporting also occurs because women's participation in productive work is often unpaid (see, for instance, Chaudhary and Verick 2014; Deshpande 2011 for a discussion of underreporting). This underreporting is likely to be lower for women working in RWS jobs, as this is paid work, and often outside the home.

For India, gender differences in labour force participation rates (LFPRs), with a focus on the persistently low levels of female LFPRs have been analysed extensively (e.g. Chaudhary and Verick 2014; Mukhopadhyay and Tendulkar 2006, among others). Klasen and Pieters (2015) study the stagnation in female LFPRs in urban India between 1987 and 2009, which hovers around 18% over the period, despite increases in education and wage levels, rising growth and fertility decline. They find that on the supply side, rising household incomes, husband's education, stigmas against educated women engaging in manual work; and on the demand side, insufficient growth of jobs suitable for educated women are the main factors contributing to a lack of increase in participation rates of urban Indian women. In an earlier study, (Klasen and Pieters 2012), they suggest that drivers of labour force participation for women with low education are different from those for more educated women. For the former, they find that LFPRs are driven more by necessity than by improved opportunities. On the other hand, highly educated women are more likely to work in better paying jobs, and thus their participation is a positive function of their education, and expected wages.

2.2 Wage Gaps

2.2.1 Understanding Gender Wage Gaps

In addition to clear and persistent differences in labour force participation rates, data reveal sharp gender wage gaps, the latter consistent with international experience. Mahajan and Ramaswami (2015) investigate the apparent paradox that gender wage gaps in agricultural wages are higher in south India, a region with more favorable indicators for women, compared to north India. They investigate whether this could be due to Esther Boserup's proposition, viz., that higher gender gaps in the south are due to higher female LFPRs in that region (Boserup 1970). They find that differences in female labour supply are able to explain about 55% of the gender wage gap between the northern and southern states of India. Their paper highlights the importance of looking at LFPR as a determinant of gender wage gaps. However, this analysis would require a separate paper. Therefore, we take LFPRs as given, and conditional on participation analyse gender wage gaps.

Formal sector, urban labour markets, presumably more meritocratic, are not immune to gender wage differences either. Deshpande and Deshpande (1997) is an early overview study that compares summary statistics drawn from various NSS reports. Varkkey and Korde (2013) document gender pay gaps using paycheck data between 2006 and 2013 for 21,552 respondents, of which 84% were males. This data is based on a *voluntary* internet survey conducted among formal sector workers, and hence, the sample is not representative. They find that the pay gap increased with skill level and position in the occupational hierarchy.⁴ Duraisamy and Duraisamy (2005) use least squares as well as quantile regressions on NSS data for 1993-1994 to examine gender differences in wage premia associated with various educational categories across states.

2.2.2 Decomposing Average Gender Wage Gaps

The entire raw gender wage gap might not be due to discrimination in the labour market. The decomposition of wage/earnings gaps into the "explained" and the "unexplained" components has been widely used in order to tease out the effect of discrimination. In India, the BO decomposition method (Blinder 1973;

⁴ These findings are at variance with our findings of a sticky floor. This is perhaps because their sample is not representative and is restricted to internet users. Also their educational categories are not comparable to ours.

Oaxaca 1973) has been used to decompose average wage and earnings gaps by caste (Banerjee and Knight 1985; Deshpande and Ramachandran 2014; Deshpande and Sharma 2016; Madheswaran and Attewell 2007, among others) and religion (Bhaumik and Chakrabarty 2009).

There are a only a handful of studies that decompose average gender wage gaps in India; with only a couple of studies examining gender gaps at the all India level, and changes therein over time.⁵

Madheswaran and Khasnobis (2007) and Mukherjee and Majumder (2011) are national studies. The former uses the standard BO methodology, as well as its various refinements, and the latter examines "earning disparity" using the Theil Index, "occupation disparity" using the segregation index, "occupation choice" using a multinomial logit model, and estimates Mincerian wage equations, with decompositions for the latter two. Both these studies differ from our paper in terms of the time period, or in types of workers considered, but both point to an increase in the discriminatory component of the average gender wage gap, a finding similar to ours.

2.2.3 Sticky Floor or Glass Ceiling: What happens Where?

We use Melly's refinement of the Machado-Mata (MM) methodology in order to decompose the gender wage gaps at each quantile of the earnings distribution. This methodology, based on quantile regressions (Koenker and Bassett 1978), has been used to analyse gender wage gaps in one earlier study (Agarwal, 2013).

Studies that decompose gender wage gaps along the entire wage distribution raise an important issue within the gender discrimination literature: do women face a "glass ceiling" or a "sticky floor"? For instance, papers (such as Albrecht et al. 2003; Arulampalam et al. 2007; De la Rica et al. 2008) show that in several

⁵ Studies focusing on a few states include Duraisamy and Duraisamy (1999) and Kingdon and Unni (2001).

developed European countries, women face a glass ceiling, i.e. the gender wage gap is higher at the higher quantiles, with a sharp acceleration at the upper tail of the distribution. However, developing countries such as China (Chi and Li 2008), along with European countries such as Spain (Arulampalam et al. 2007), are characterized by a "sticky floor". These terms are used to describe both the raw wage gaps, as well as the unexplained or discriminatory part of the gap in general discussions. Arulampalam et al (2007) define a "glass ceiling" as existing if the 90th percentile wage gap is higher than the wage gap at all other parts of the wage distribution by at least two percentage points. Similarly, they define a "sticky floor" when the wage gap at the 10th percentile is higher than that at the 25th percentile by at least two percentage points. An alternate weaker definition would be to maintain the 2 percentage points criterion, but compare the 10th and the 50th percentile instead. These definitions have become fairly popular in the literature and are used in several papers as a rough rule to establish the presence of a sticky floor. Whereas Agarwal (2013) finds a glass ceiling overall, with urban women facing a sticky floor and rural women a glass ceiling, our results show that using both these definitions women in the RWS sector in India face a sticky floor, not a glass ceiling, and this result holds for all workers, as well as separately for rural and urban workers. The reason for this difference in results could be that we are focusing exclusively on RWS workers, (for reasons explained in the introduction), whereas Agarwal presumably is focusing on all workers (the paper does not specify if he is using a subset or all workers for whom wage data is available). The majority of RWS workers are urban (65% in 2009-10). Additionally, both the data set and the time period of the Agarwal study are different from ours.

3. Methodology

The BO methodology, which involves decomposing the average wage gap, is well-known. Quantile Regression decomposition methods are a generalization of the mean decomposition for the entire distribution. There are several such methods in the literature.⁶

⁶ MM is only one of the methodologies for decomposition of gaps along the entire distribution. Hnatkovska et al. (2012) use an alternative methodology, viz., reweighted influence function, or RIF regressions (Firpo et al. 2009), and decompositions based on these to study wage differentials between castes over the period 1983-2005 using four rounds of NSS data.

The Machado Mata (MM) methodology (Machado and Mata 2005) estimates the entire distribution using conditional quantile regressions. The four steps of the MM procedure to generate a counterfactual log wage distribution are:

- 1) Generate a random sample of size *n* from a uniform distribution $U[0,1]: u_1, u_2, \dots, u_n$
- 2) For men and women separately, estimate *n* QRs using the draw values as the quantile value at which to estimate the QRs. Thus, we get two sets of vectors, $\{\hat{\beta}_{u_j}^m\}_{j=1}^n$ and $\{\hat{\beta}_{u_j}^f\}_{j=1}^n$, *n* for men and *n* for women.
- 3) Draw a random sample of size *n*, with replacement, from the covariate distribution of men and women separately. Denote these two sets of *n* vectors by $\{\tilde{X}_j^m\}_{j=1}^n$ and $\{\tilde{X}_j^f\}_{i=1}^n$
- 4) Finally, two counterfactual distributions are estimated as $\{Y_j^{cf} = \tilde{X}_j^m \, \hat{\beta}_{u_j}^f\}$ or as $\{Y_j^{cm} = \tilde{X}_j^m \, \hat{\beta}_{u_j}^m\}$, for j = 1, 2 ..., n.

The first counterfactual distribution represents the distribution of log wages of men if they are paid according to the female wage structure, while the second counterfactual represents the distribution of log wages of women if they were to be "paid like men".

At the θ^{th} quantile, the difference between the estimated unconditional quantile of log wage for men, $\widehat{Q^m}(\theta)$, and the estimated unconditional quantile of log wage for women, $\widehat{Q^f}(\theta)$, can be decomposed in two alternate ways,

$$\widehat{Q^{m}}(\theta) - \widehat{Q^{f}}(\theta) = \underbrace{\left[\widehat{Q^{m}}(\theta) - \widehat{Q^{cf}}(\theta)\right]}_{Effects \ of \ Coefficients} + \underbrace{\left[\widehat{Q^{cf}}(\theta) - \widehat{Q^{f}}(\theta)\right]}_{Effects \ of \ Characteristics}$$
(1)

$$\widehat{Q^{m}}(\theta) - \widehat{Q^{f}}(\theta) = \underbrace{\left[\widehat{Q^{m}}(\theta) - \widehat{Q^{cm}}(\theta)\right]}_{Effects \ of \ Characteristics} + \underbrace{\left[\widehat{Q^{cm}}(\theta) - \widehat{Q^{f}}(\theta)\right]}_{Effects \ of \ Coefficients}$$
(2)

where $\widehat{Q^{cf}}(\theta)$ is the estimated counterfactual unconditional quantile of log wage for men created using the coefficients of women and $\widehat{Q^{cm}}(\theta)$ is the estimated counterfactual unconditional quantile of log wage for women created using the coefficients of men.

Melly's (2006) procedure is numerically equivalent to the MM procedure described above. Unlike the MM procedure that relies on a random draw of *n* vectors from the distribution of covariates, the MMM uses all observations on covariates and combines with each observation the *n* quantile regression coefficients to generate the unconditional (marginal) distribution of log wages. Estimating the unconditional distribution this way has the advantage of using all the information contained in the regressors. This makes the MMM estimator more efficient than the MM estimator.

4. Data and Descriptive Statistics

We use data from the 55th and 66th rounds of NSS-EUS for the years 1999-2000 and 2009-2010 respectively. The EUS provides wage information for both casual labourers (CL) and regular wage/ salaried (RWS) workers. NSS defines RWS workers as those who worked in others' farm or non-farm enterprises and received salary or wages on a regular basis (as opposed to the daily or periodic renewal of work contracts). We focus on RWS workers because for the most part, they are in formal sector jobs that are presumed to be meritocratic, as well as governed by regulations that do not sanction discrimination. It is therefore more interesting (and troubling) if we find evidence of labour market discrimination among RWS workers. Furthermore, the link between characteristics such as education and wages is likely to be tenuous for CL, given that CL are mainly employed in unskilled manual work. Thus, wage decompositions for RWS workers are likely to give a more accurate picture of discrimination.

Our sample consists of full-time RWS workers between the ages 15 and 59.⁷ We calculate daily wage rates by dividing the total weekly earnings by the total days worked in that week.⁸ Nominal wage rates are converted into real terms (1999-2000 prices) using separate state level deflators for urban and rural areas.⁹ Finally, we trim the sample at the two ends, removing the top and bottom 0.05% of the wage distribution in order to remove outliers and possible data entry errors. We are left with 34,131 observations for 1999-2000 and 33,676 observations for 2009-2010.

4.1 Labour Force Participation

Between 1999-2000 and 2009-2010, LFPRs for both men and women have declined: from 86 to 83% for men, and from 33 to 28% for women.¹⁰ Could the declining female LFPRs indicate that India is on its way to displaying the presumed U-shaped relationship between economic growth and female LFPRs? The evidence for the U-shaped relationship is widely debated, and in fact, individual countries display a great deal of heterogeneity in the relationship between economic growth and LFPRs. For India, there is no evidence of the U-shape relationship yet (Chaudhary and Verick 2014). The persistence of low female LFPRs by international standards¹¹ in the context of high growth is both a theoretical and empirical puzzle, the analysis of which is beyond the scope of this paper.

Table 1 gives the breakup of labour force into four mutually exclusive work categories. In both years, majority of women in the labour force are either casual labourers or are self-employed, with these two categories comprising about 84% of women in 2009-2010. In both years, a larger share of women work as

⁷ To be sure that we captured only RWS workers, we only considered those individuals who reported RWS to be their principal activity in the week preceding the survey.

⁸ EUS allows an individual to report multiple jobs during a week. However, overwhelming majority of RWS workers (above 98% in both years) report being involved in only one activity. We restrict our analysis to these workers and calculate the wage rate using this single activity that they are involved in.

⁹ For urban areas we use the Consumer Price Index for Industrial Workers (CPI-IW) and for rural areas we use the Consumer Price Index for Agricultural Labor (CPI-AL).

¹⁰ We have tested for the statistical significance of all results in this section. We use a test of difference in proportions when comparing within year gender differences in shares, and an OLS wage equation with a gender dummy when looking at within year gender wage gaps. Additionally, we use a Difference-in-Differences specification (interaction of gender and year dummies) when examining whether the changes over the decade were significantly different for men and women.

¹¹ Globally, female LFPRs have remained stable over 1990-2010 at roughly 52%. This average conceals a great deal of regional heterogeneity: Female LFPRs vary between around 33% in North Africa, West and South Asia; and 66% in East Asia and sub-Saharan Africa. Global male LFPRs have declined over this period from 81 to 77%, reflecting an increase in educational enrolment rate among younger men (ILO, 2014)

casual labourers compared to corresponding shares for men, and a smaller share work as RWS workers. The change over the decade shows that the RWS share among men and women has increased, from 18.1 to 18.7% for men), and to a larger extent, from 9.3 to 12.7% for women, resulting in a decline in the gender difference in RWS shares over the decade.

4.2 Regular Wage Salaried (RWS) Employment

RWS workers constitute about 17% of the labour force. Among all RWS workers, over the ten-year period, there has been a small, albeit statistically significant, increase in the proportion of women (from 15.8 to 17.8%), and a corresponding decrease in the proportion of men (from 84.2 to 82.2%). However, men continue to get the overwhelming share of RWS jobs.

The gender wage gap among RWS workers is substantial in both years. The (raw/unconditional) gender wage gap at the mean is 55% in 1999-2000 and it is 49% in 2009-2010.¹² This change over the decade is not statistically significant. In both years, the gap is substantially higher at the first decile compared to the median and the ninth decile, even though there is a significant decline in the gender wage gap at the median from 76 to 53%. At all points in the wage distribution, male wages are higher than female wages. Figure 1 shows the gender wage gaps for both years at the mean and across percentiles. We see that in both years, the gaps are higher at lower end of the wage distribution and decline, across the distribution, revealing the "sticky floor". For most percentiles between the 15th to the median, gaps have declined over the decade, whereas they have mostly increased between the 70th to 80th percentiles. For 2009-2010, the unconditional log wage gap at the 10th percentile is 0.72, whereas the gap at the 25th percentile is 0.52. This is a 20 percentage point difference, far greater than the 2 percentage point difference used in the literature to establish the sticky floor. The difference between log wage gaps at the 10th percentile and the 50th percentile is even greater (29 percentage points). For 1999-2000, the gender gap is the same for the 10th and the 25th percentile (0.69).

¹² Gender wage gap at the mean is defined as the difference between the arithmetic means of logarithm of wages of men and women and is mathematically equivalent to $\log\left(\frac{GM_{men}}{GM_{women}}\right)$ where GM refers to the geometric mean for that group. Throughout the paper, the gender wage gap at the mean expressed in percentage refers to $\frac{GM_{men}-GM_{women}}{GM_{women}} * 100$.

However, the gap between the 10th and 50th percentile is 13 percentage points. Hence, even in 1999-2000, gender gaps were characterized by a sticky floor using the alternate weaker definition. Therefore, the sticky floor has become "stickier" for RWS women over this ten year period.

4.3 Gender Differences in Characteristics

There are several factors that might account for these gender wage gaps within RWS workers. Men and women could differ in terms of their observable characteristics such as age; urban or rural residence; educational attainment; occupation and industry of employment; type of job such as public sector versus private sector, temporary versus permanent, unionized versus non-unionised; their social groups such as caste and religion; and their region of residence (geographical location within the country). We have examined each of these factors separately¹³; here, some key factors are summarised.

In 2009-2010, the average RWS worker was 35.6 years old. In both years, men are older than women by about a year. While age is used as a proxy for experience, we should note that women often drop out of jobs during childbearing years and resume after a few years, so they might have lower experience than men of the same age who would have been working continuously.

4.3.1 Educational Attainment

Table 2 shows that the proportion of illiterates and of "graduates and above" is higher among women than among men for both years. In 2009-2010, 43% of female RWS workers had at least a graduate degree, compared to only 34% for males. Not only is the share of women in the highest educational category greater than that of men, it records a larger increase over the decade (16 percentage points for women) compared to

¹³ All the results are available with the authors upon request.

men (11 percentage points for men). The decline in the share of illiterates is also greater for women (7.5 percentage points) compared to men (3.4 percentage points). Thus, over the decade, the educational attainment of women has improved relative to men.

Table 2 also shows that, for both years, gender wage gaps exist within each category of education. Similar to the sticky floor phenomenon, gender wage gaps are much higher at the lower end than at the higher end of the educational spectrum. Gender wage gaps did not change significantly over the decade for any of the education categories except for secondary and higher secondary education. For this category, the gap increased from 38 to 63% over the period.

4.3.2 Occupational and Industrial Distribution

There are clear gender differences in occupational distribution in both years.¹⁴ 'Professionals and Associate Professionals' (representing the higher end of the earning spectrum) form the largest occupational category for women in both years, employing close to 45% of all RWS women. The share of women in this category is over 17 and 22 percentage points more than the corresponding share for men in 1999-2000 and 2009-2010, respectively. In the category 'Craftsmen and Machine Operators', the male proportion is 17 and 23 percentage points more than the corresponding female proportion in 1990-2000 and 2009-2010, respectively.

There exists a gender wage gap in almost all categories of occupation.¹⁵ At the lower end of the occupational spectrum, viz., Labourers and Unskilled Workers, wage differentials increased from 62 to 93%, while for Craftsmen and Machine Operators the gap decreased from 140 to 93% over the period.

¹⁴ Workers are divided into seven occupational categories that correspond roughly to the NCO 2004 one-digit occupational classification used in 2009-2010. Two different occupation classification systems have been used for the 55th and 66th rounds of the NSS: these are NCO 1968 and NCO 2004, respectively. We created our own concordance to arrive at the seven broad occupational categories used in this paper.

¹⁵ Except for 'Administrators and Managers' in both years and for 'Skilled Agriculture and Fishery workers', and 'Clerks and Related workers' in 1999-2000.

Examining the gender differences using a seven-fold division of industries, we find that for both years, the proportions of men are significantly different from women in all industries.

4.3.3 Public/ Private Sector, Union Membership, and Permanent/Temporary Jobs

Table 3 shows that the proportion of all RWS workers in the public sector has gone down over the decade from 37 to 34%. In both years, a higher share of RWS women are in public sector jobs compared to RWS men. Over the ten year period, the share of private sector jobs among RWS men rose from about 64% in 1999-2000 to 68% in 2009-2010, whereas for women the change was minimal. In both years, within each sector, women are, on average, paid less than men. Notably, whereas the gender wage gap increased in the public sector (from 43% in 1999-2000 to 69 in 2009-2010) it decreased in the private sector (from 68% in 1999-2000).

Among RWS workers, the proportion of union members declined by 13 percentage points over the decade reflecting global trends. However, the share of unionized men and women is not different from each other, which is an interesting feature of the Indian labour market. In both years, average wages of women within both members and non-members are significantly less than that for men. The gender wage gap declined significantly for union members over the decade.

A similar analysis of permanent or temporary work status reveals that overall, the share of permanent workers has gone down over the decade from roughly 73 to 68%. The share of permanent workers is no different between men and women. Women are paid less than men within both the permanent and temporary categories. It is also interesting to note that the gender wage gaps declined significantly among temporary workers, but not among permanent workers.

4.3.4 Caste and Religion

Indian society is marked by multiple cleavages, caste being another critical axis of differentiation and disadvantage. The overlap of gender and caste introduces a new complex dimension in overall disparities, in that restrictions on women's work outside the home, and on their public visibility have historically been greater among higher-ranked castes.

While a detailed assessment of the gender-caste overlap is outside the scope of this paper, ¹⁶ we discuss some salient factors in the context of RWS employees. Data on caste are available by broad administrative categories: Scheduled Castes (SC), Scheduled Tribes (ST) and Other Backward Classes (OBC) – groups of castes, tribes and communities identified as beneficiaries of affirmative action due to accumulated disadvantage, and in the case of SCs and STs added stigmatization on account of their caste/tribe status. Those who are not eligible form a heterogeneous residual category of "Others" (everyone else), a rough proxy for Upper Castes (UC).¹⁷

From Table 4 we note that the proportion of UC RWS workers has decreased from 50.3 to 42.8. This decrease is mirrored in the rise in the proportion of OBC workers from 29.4 to 35.3 and in SC workers from 14.9 to 16.9%.

There are gender wage gaps within all caste categories. There is a significant decrease in the gender wage gap for OBCs over the decade. For other caste categories, gender wage gaps did not change significantly over time. SC women are likely to be concentrated at the lower end of the wage distribution and could possibly account for a large part of the sticky floor.

¹⁶ See Deshpande (2007) and (2011) for a discussion of the gender-caste overlap.

¹⁷ The "Others" group includes, but is not confined to, the Hindu upper-castes; however, it can be taken as a rough proxy for the latter. NSS data does not allow us to isolate Hindu upper castes. Note that this four-way division understates the gaps between the Hindu upper castes and the most marginalized SCs and STs.

Hindus form the largest proportion of RWS (83% in both years), reflecting their share in the population. In both years, the share of Muslims among RWS men is greater than their share among RWS women (in 2009-10, for men 10.2% and for women 5.6), while the opposite is true for Christians (3.0% for men and 6.7% for women).Gender wage gaps for Hindus, Muslims and Christians are significant for both years.

5. Results

In this section, we first present the estimates for the gender wage gap at the mean (using OLS) and at several quantiles (using quantile regressions), conditioning for observable characteristics. Gender wage gap estimates based on two different regression specifications, namely partial and full, are presented. In the partial specification, log wages are regressed on only exogenous variables, viz., age, age squared, caste dummies, married, education dummies, urban residence and regions; while in the full specification, additional controls for public sector, union membership, permanent job, occupation and industry are also included.

5.1 OLS Results

Table 5 shows the OLS results for the pooled sample, and separately for men and women. The regression on the pooled sample includes a male dummy which is the main variable of interest. It captures the gender wage gap conditional on observable characteristics while assuming that the returns to these characteristics are the same for men and women. The top panel of Table 5 shows that, in both years, gender wage gaps exist even after accounting for differences in characteristics. For the partial specifications, in 1999-2000 the gender wage gap at the mean is 39%, and in 2009-2010 it is 46%.

Interestingly, when we move from the partial to the full specification, the gender gaps *increase* to 45% and 54% in 1999-2000 and 2009-2010, respectively. This suggests that RWS women have better job characteristics compared to men in terms of the types of jobs, and the occupation and industry of employment.

Separate regressions for men and women reveal that the labour market rewards the same characteristics very differently for men and women. The full specification for 2009-2010 shows that the coefficients of all the education variables are larger for women than for men, indicating that being educated has higher returns for women than men. Also, union membership has a stronger positive effect on female wages than male wages.

5.2 Estimates from Quantile Regressions

Table 6 presents the gender wage gaps and returns to characteristics at the first, third, fifth (median), seventh and ninth deciles for the full specification. The first panel using the pooled sample shows that gender wage gaps exists at all quantiles, even after conditioning for observable characteristics. Notably, moving from lower to higher quantiles, the gender wage gaps decrease: 87.8% at the first decile, which decreases to 39.8 at the ninth decile¹⁸.

We find that the gaps at the upper deciles (seventh and ninth) increase as we move from the partial to the full specification. This suggests that RWS women at the higher ends of the conditional distribution are in better jobs in terms of the type of job, occupation and industry.

Finally, separate regressions for men and women reveal that, relative to being illiterate, the returns to the highest category of education, i.e. graduate and above seem larger at the first and second deciles compared to the seventh and ninth. For women, we notice that the return to being married is positive and significant at the bottom of the distribution, but is negative and significant for the top three deciles. For men, the return is positive and significant at all deciles, and declines at higher deciles.

¹⁸ Separate results for rural and urban workers, which show the same pattern of declining gaps moving from lower to higher quantiles, are available from the authors upon request.

5.3 Decomposition Results

5.3.1. Blinder-Oaxaca Decomposition

We decompose the gender wage gap at the mean using three counterfactual wage structures– the male wage structure, the female wage structure and the pooled wage structure. Table 7 presents the BO decomposition results for the two years using the full specification.

In both years, the overwhelming part of the male-female wage gap at the mean is unexplained. In 1999-2000, using the male, female and pooled wage structures as the counterfactuals, 92, 78 and 88% of the wage gap respectively, was unexplained. The corresponding shares for 2009-2010 are 119, 89 and 111%, respectively, indicating an increase in the unexplained component, suggesting that wage discrimination against women increased over this period. Interestingly, in 2009-2010, using the male and the pooled wage structures as counterfactuals, the unexplained part of the wage gap is larger than the total wage gap itself (it is greater than 100%). This implies that if the labour market rate of compensation was the same across gender, women would have earned, on average, a higher wage than men given their superior characteristics. Compared to 2009-2010, the explained component in 1999-2000 is smaller (for all three counterfactuals), indicating that over the decade the average characteristics of women in RWS employment improved relative to men.

5.3.2 MMM Decomposition

Figures 2 and 3 and Table 8 present the overall gender wage gap, and its decomposition into the explained and the unexplained components for each percentile for the two years.¹⁹ Similar to the BO

¹⁹ We also present the 95% confidence intervals (dashed lines) for each of these components based on bootstrapped standard errors.

decomposition at the mean, we note that the overwhelming part of the overall gender wage gap across most percentiles is unexplained or discriminatory (in both figures, the unexplained component closely tracks the overall wage gap).

Figure 2 shows that in 1999-2000, beyond the first decile, the explained component is insignificant throughout, while both the overall gender wage gap and the unexplained component are significant throughout. ²⁰ Thus, in 1999-2000, if women were 'paid like men', i.e. if they faced the same labour market returns to characteristics as men did, we would not see a wage gap between men and women beyond the first decile. Figure 3 shows that in 2009-2010, the overall gender wage gap and the unexplained component remain significant over the entire distribution. However, unlike 1999-2000, the explained component is negative and significant beyond the third decile. This means that beyond the third decile, if women in RWS were 'paid like men', they would have earned a higher wage than men due to better characteristics than the men.

Both figures also show that the overall gender wage gap as well as the unexplained component get smaller as we move from lower to higher percentiles. Thus, the discriminatory component of the gender wage gap also follows a sticky floor, revealing that women at the lower end of the distribution face greater discrimination. In both figures, juxtaposing the MMM decomposition on to the BO decomposition, we see that the unexplained part of the BO decomposition cuts the downward sloping curve for the unexplained part of the MMM decomposition roughly at the middle.

6. Discussion

We focus on the most recent decade, as this has been a period of rapid growth, new job openings, greater integration with the global economy, and increasing domestic privatization in India. While this paper is not a causal analysis of these changes on gender wage gaps and gender discrimination, it raises questions

²⁰ The unexplained component is insignificant only for the top two percentiles.

about the likely association between these structural changes and wage disparities, and more broadly about discrimination. Seguino (2000), in a cross-country study, finds that gender inequality, which lowers women's wages relative to men's, is actually a stimulus to growth in export oriented economies. This runs counter to the conventional wisdom that greater inequality (based on household income as a unit of measurement, obliterating gender gaps) is inimical to growth because it fuels social conflict. Seguino suggests that inequality is "less likely to produce social conflict if the burden is borne by women, a group traditionally socialized to accept gender inequality as a socially acceptable outcome" (p. 1212)

In India, we note that high growth has not been accompanied by an increase in female LFPRs. Also, in 2009-2010, only about 10% of women in the labour force are in RWS jobs (as opposed to 16% for men), and the overwhelming share of RWS jobs are held by men (83%). Equally, if not more, worrying is the fact that women face adverse returns to their characteristics. In 2009-2010, throughout the wage distribution, although women have better characteristics than men, they earn less than men due to labour market discrimination. Moreover, at the lower end of the wage distribution, for the bottom 10% where women face higher discrimination, the wage gaps have increased (Fig. 1).

6.1 The Sticky Floor

A major contribution of our paper has been to highlight the sticky floor phenomenon in the gender wage gaps picture for India. Recent studies on China (Chi and Li 2007), Thailand (Fang and Sakellariou 2010), Sri Lanka (Gunewardena 2008), Vietnam (Pham and Reilly 2007) and the Philippines (Sakellariou 2004) find a sticky floor effect for all these countries as well. This is in contrast to the glass ceiling that is observed in several developed countries.

Our study finds that the magnitudes of log wage gaps, at the mean and across quantiles, are much larger for India as compared to European nations. Consider the average wage gaps for the 24 countries examined in Christofides et al. (2010). Only three of those European nations²¹ had average gender log wage gaps greater than those found in India. Among the 11 nations studied in Arulampalam et al. (2007), the largest average gender log wage gap was found in Britain (0.25) and the lowest in Italy (0.063). Our study reveals an average log wage gap of about 0.4.

The decline in gender wage gaps as one moves from the bottom end to the top of the wage distribution is also quite drastic in the Indian case. If we look at the gender gaps due to the unexplained/discrimination component alone in the MMM results, again we find a very steep sticky floor that more than satisfies the Arulampalam et al. (2007) criteria. Thus, the sticky floor effect in India is particularly strong when compared to European nations that find a similar effect, such as Ireland, Italy and Spain.

6.2 Possible Reasons for the Sticky Floor

One explanation for the sticky floor might be statistical discrimination by employers.²² In India, social norms place the burden of household responsibilities disproportionately on women. Because of this, men are perceived by employers to be more reliable vis-à-vis women. Also, given the higher probability of dropping out of the labour market (for childbearing and rearing), employers discriminate against women when they enter the labour market because they expect future career interruptions. As women move up the occupation structure and gain job experience, employers become aware of their reliability and may perhaps discriminate less.

Another reason for the sticky floor could be that the nature of jobs are very different at the two ends of the distribution. Women working at the upper end are more likely to be the urban educated elite working in managerial or other professional positions. These high-wage earning women are more likely to be aware of their rights and might be in a better position to take action against perceived discrimination. According to

²¹ Cyprus, Estonia and the Czech Republic.

²² For Spain, de la Rica et al. (2008) explained the sticky floor effect for workers with low education using a similar argument.

Arulampalam et al. (2007), "only the more articulate and better educated are willing to take legal action against breaches of the law" (p. 176). Employers would be aware of these possibilities themselves and hence, may not be able to discriminate a great deal between similarly qualified men and women at the upper end of the wage distribution. Moreover, the payment mechanism in jobs at the higher end would be far more structured and rigidly defined. Whether in the public sector or the private sector, most high paying jobs will have written contracts with predefined clauses for basic increases in salaries, year on year, thus making it harder to discriminate across genders.

Contrast this to a situation where an employer is paying a regular wage to a woman with no education working in an elementary occupation, a typical example of a worker at the bottom of the wage distribution in the Indian context. It is easier for the employer to discriminate in this case, as these jobs might be outside the jurisdiction of labour laws. Article 39 of the Indian constitution envisaged equal pay for equal work for both men and women. To this end legislations such as the Equal Remunerations Act (1976) were enacted. To the extent minimum wage laws are not strictly adhered to, there would be larger gender wage gaps at the bottom of the distribution. Women at the bottom may also have less bargaining power compared to men due to family commitments or social custom and are more likely to be subject to the firms' market power.

Job segregation is also a known contributor to wider gaps at the bottom as men and women only enter into exclusively 'male' and 'female' jobs. Low skilled jobs for women may pay less than other jobs that require intense physical labour, which are predominantly male jobs. Our model specifications control for broad industry and occupation groups; however, *within* certain low paying broad industrial categories men and women could be doing different kinds of jobs and that could be picked up as the discrimination component.

6.3 Is This a Demand-side Story?

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One issue about working with macro data on employment and wages is that it represents the reduced form, which is an interaction of demand and supply, and we are not able to ascertain to what extent the patterns we observe are driven by demand. It is difficult to observe demand empirically; we examine the annual decadal rate of growth of Indian states as a proxy for economic activity and thus, for demand for labour, in particular for RWS work. We calculated the compound annual growth rates (CAGR) of net State Domestic Product (SDP) for all states for the period under consideration.²³ Table 9 in the Appendix shows the distribution of RWS workers across Indian states along with their rates of growth of net SDP. A broad division of states into "high" and "low" growth rates states reveals a complicated picture. In the top half of high growth states, we see a few that have large shares of RWS workers – Maharashtra, Andhra Pradesh, Tamil Nadu, Gujarat, Kerala and Delhi. However, we see that some of the low growth states also have large shares (although not the largest) of RWS workers – Uttar Pradesh, West Bengal, Karnataka, Rajasthan, Madhya Pradesh and Punjab. Thus, it is not the case that all or even most states with large shares of RWS workers are high growth states.

Coming to gender gaps in shares of RWS workers, the picture is clearer. We see that among the high growth states, Delhi and Maharashtra have the largest gaps in 2009-2010; among the low growth states, Uttar Pradesh (the largest gap among all states) and Rajasthan have the largest gaps. On the whole, the average gender gap for low growth states is positive (i.e. their share among men is larger than their share among female RWS workers), whereas it is negative for high growth states. This indicates a possible positive association between high levels of economic activity and lower gender gaps in shares of RWS workers.

What about gender wage gaps? From Table 10 in the Appendix, we see that Chhattisgarh, Assam and Jharkhand have the highest gender wage gaps among all states. On average, gender wage gaps for RWS workers in 2009-2010 are smaller for the high-growth states, compared to the low-growth states, thus indicating a negative association between economic activity and gender wage gaps. Notice that the southern states, which had greater shares of female RWS workers, have positive and significant gender wage gaps.

²³ This was done using data on the Net State Domestic Product from the Central Statistical Organisation (CSO). We linked the constant price series to a common base of 1999-2000, as the original data presented smaller time series with changing base years.

These are rough associations; the point we wish to highlight is that the links between economic activity and participation of men and women in RWS jobs and gender gaps are complicated. While growth might be necessary, it might not be sufficient in closing the gender wage gaps.

7. Concluding Comments

Using data from two rounds of the EUS of NSS for 1999-2000 and 2009-2010, we focus on gender differences among workers in Regular Wage/Salaried jobs. This category is heterogeneous, and includes jobs that are permanent, well paid with benefits, and are in the formal sector. Several of these workers are unionized and work in jobs that are likely to be governed by labour laws, which include anti-discrimination provisions. Thus, in several aspects, this section of workers is likely to have better outcomes than those in casual work or those at the lower-end of self-employment.

Persistently low and stagnating/declining female LFPRs in India have been discussed widely in the literature. These are a matter of concern from the larger point of view of empowerment of women. Within the existing LFPRs, we find that involvement of women in RWS work has increased over the decade, but remains low, in that of all women in the labour force, only 13% are in RWS jobs in 2009-2010 compared to 19% for men. Over the decade, educational qualifications of women in RWS jobs have increased such that in 2009-2010, greater proportions of RWS women have higher education than men. However, we find that the average wage gap has not declined significantly over the decade.

The wage gap continues to be positive, in that average male wages are higher than female. We find that an overwhelming part of the wage gap cannot be explained by characteristics, or is possibly discriminatory. Also, the discriminatory part of the average wage gap has increased over the decade. In particular, given the improvement in female wage earning characteristics over the decade, if women were "paid like men", women would have earned a higher average wage than men. Labour market discrimination is likely to be the main reason their wages continue to be lower than average male wages. Going beyond averages, decomposing the wage gaps along the entire wage distribution, we find that gaps are higher at the lower end of the distribution than the upper end, i.e. women in India face a "sticky floor", not a glass ceiling. We find that not only are the gaps higher at the lower end, the discriminatory part of the gap is also higher for workers at the lower end of the wage distribution. Over the decade, the gap has declined in the lower middle of the wage distribution.

This picture presents multi-faceted and mammoth policy challenges. It is clear that increasing female labour force participation, increasing women's share in regular wage jobs, and lowering labour market discrimination such that women earn wages commensurate with their qualifications constitute three equally urgent and important policy objectives. Given the evidence from across the globe between women's participation in economic work and higher economic growth, purely from an instrumental point of view, Indian economy would benefit immensely if these three objectives are followed seriously. Going beyond the instrumental view of women's work, the potential benefits of these objectives are immense as these are essential ingredients to achieving women's empowerment and gender equality.

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TABLES AND FIGURES



Fig.1 Gender Wage Gaps across Percentiles and at the Mean (with Confidence Intervals, CI), 1999-2000 and 2009-2010



Fig. 2 MMM Decomposition using Male Wage Structure, 1999-2000

Fig. 3: MMM Decomposition using Male Wage Structure, 2009-2010



Table 1: Categorising the Labour Force (% of Labour Force)										
		1999-2000			2009-2010					
	Males	Females	All Persons	Males	Females	All Persons				
Casual Labour	31.5	42.3	34.4	32.5	38.8	34.0				
Regular Wage Salaried	18.1	9.3	15.7	18.7	12.7	17.3				
Self Employed	47.4	45.9	47.0	46.5	44.9	46.1				
Unemployed	3.1	2.5	2.9	2.4	3.5	2.6				
Total	100	100	100	100	100	100				

	Table 2: E	ducation Shar	es and Wages by	y Gender							
		1999-2000			2009-2010						
	Male	Female	All Persons	Male	Female	All Persons					
	Education	al Distribution	n of RWS Worke	rs (in %)	1						
Illiterates	9.4	22.5	11.5	6.1	14.9	7.6					
Primary and Below	17.3	13.7	16.7	14.0	12.0	13.6					
Middle	17.5	9.6	16.3	16.2	10.6	15.2					
Secondary, Higher Sec.	33.1	28.0	32.3	30.0	19.9	28.2					
Graduate and Above	22.7	26.3	23.3	33.8	42.6	35.3					
Total	100	100	100	100	100	100					
	Average Wages (in 1999-2000 Rupees per Day) 80.8 47.1 70.6 83.8 49.1 72.0										
Illiterates	80.8	47.1	70.6	83.8	49.1	72.0					
Primary and Below	92.1	59.8	88.0	89.8	56.5	84.7					
Middle	106.7	65.2	102.9	108.4	64.2	103.0					
Secondary, Higher Sec.	160.3	140.4	157.7	163.0	116.6	157.3					
Graduate and Above	266.7	212.9	257.2	305.2	248.3	293.3					
Overall	155.8	120.3	150.3	187.2	149.9	180.7					
	Gende	r Log Wage Ga	p (in % at the m	iean)							
		1999-2000			2009-2010						
Illiterates		76.4***			94.0***						
Primary and Below		62.0***			67.9***						
Middle		84.2***			76.8***						
Secondary, Higher Sec.		38.4***			63.4***						
Graduate and Above		33.5***			30.6***						
Overall		55.1***			2009-2010 Female All Perso 14.9 7.6 12.0 13.6 12.0 13.6 10.6 15.2 19.9 28.2 42.6 35.3 100 100 49.1 72.0 56.5 84.7 64.2 103.0 116.6 157.3 248.3 293.3 149.9 180.7 94.0*** 67.9*** 63.4*** 30.6*** 30.6*** 49.1***						
1.1 † indicates significance	e at 10%, * at 5%	%, ** at 1% and	*** at 0.1 %								

Tab	ole 3: Shares a	nd Wages acro	ss Employment	Types by Ger	ıder							
		Public	/Private									
		1999-2000			2009-2010							
	Male	Female	All Persons	Male	Female	All Persons						
	Public/	Private Distril	oution of RWS W	Vorkers								
Public Sector	36.2	39.1	36.7	32.1	39.8	33.5						
Private Sector	63.8	60.9	63.3	67.9	60.2	66.5						
Total	100	100	100	100	100	100						
	Average	Wages (in 199	9-2000 Rupees	per Day)								
Public Sector	229.9	186.9	222.9	291.7	215.2	275.9						
Private Sector	120.4	86.2	115.4	141.4	111.1	136.7						
	Gende	er Log Wage Ga	ap (in % at the r	nean)								
		1999-2000			2009-2010							
Public Sector		42.8***			68.5***							
Private Sector		68.2***			52.2***							
		Union/N	lon-Union									
		1999-2000			2009-2010							
	Male	Female	All Persons	Male	Female	All Persons						
	Union Dis	stribution of R	egular Salaried	Workers								
Non-Union Member	54.1	54.2	54.1	66.6	67.2	66.7						
Union Member	45.9	45.8	45.9	33.5	32.8	33.4						
Total	100	100	4.0.0	4.0.0	100	100						
		Total 100 100 100 100 100 100										
	Average	Wages (in 199	100 9-2000 Rupees	100 per Day)	100	100						
Non-Union Member	Average 112.4	74.8	100 9-2000 Rupees 106.6	100 per Day) 143.5	100	136.7						
Non-Union Member Union Member	Average 112.4 207.9	74.8 175.5	100 9-2000 Rupees 106.6 202.9	100 per Day) 143.5 275.4	100 104.7 245.8	136.7 270.4						
Non-Union Member Union Member	Average 112.4 207.9 Gende	100 Wages (in 199 74.8 175.5 er Log Wage Ga	100 9-2000 Rupees 106.6 202.9 ap (in % at the r	100 per Day) 143.5 275.4 nean)	104.7 245.8	136.7 270.4						
Non-Union Member Union Member	Average 112.4 207.9 Gende	100 Wages (in 199 74.8 175.5 er Log Wage Ga 1999-2000	100 9-2000 Rupees 106.6 202.9 ap (in % at the r	100 per Day) 143.5 275.4 nean)	100 104.7 245.8 2009-2010	136.7 270.4						
Non-Union Member Union Member Non-Union Member	Average 112.4 207.9 Gende	100 Wages (in 199 74.8 175.5 er Log Wage Ga 1999-2000 68.8***	100 9-2000 Rupees 106.6 202.9 ap (in % at the r	100 per Day) 143.5 275.4 nean)	100 104.7 245.8 2009-2010 61.5***	136.7 270.4						
Non-Union Member Union Member Non-Union Member Union Member	Average 112.4 207.9 Gende	100 Wages (in 199 74.8 175.5 er Log Wage Ga 1999-2000 68.8*** 39.1***	100 9-2000 Rupees 106.6 202.9 ap (in % at the r	100 per Day) 143.5 275.4 nean)	100 104.7 245.8 2009-2010 61.5*** 23.4***	136.7 270.4						

		1999-2000			2009-2010					
	Male	Female	All Persons	Male	Female	All Persons				
Peri	manent/Temp	orary Distribu	ition of Regular	Salaried Wor	kers					
Temporary	27.3	28.7	27.5	31.8	31.1	31.7				
Permanent	72.8	71.3	72.5	68.2	68.9	68.3				
Total	100	100	100	100	100	100				
Average Wages (in 1999-2000 Rupees per Day)										
Temporary	79.1	50.9	74.6	98.32 71.97 93						
Permanent	184.7	148.8	179.2	228.72	185.58	221.16				
	Gende	er Log Wage G	ap (in % at the r	nean)						
		1999-2000			2009-2010					
Temporary		70.9***			54.7***					
Permanent		46.3***			47.6***					
1.2 † indicates significance	e at 10%, * at 5%	%, ** at 1% and	*** at 0.1 %							

	Table 4:	Caste Shares a	ind Wages by Ge	ender						
		1999-2000	0		2009-2010 e Female All Per 5.0 4.8 19.4 16.9 34.9 35.1 40.7 42.3 100 100 5 128.3 164 0 90.6 138 7 124.8 159 4 202.3 216 Coord 61.8*** 86.5*** 50.7*** 28.1***					
	Male	Female	All Persons	Male	Female	All Persons				
	Caste Di	stribution of I	RWS Workers (in	n %)						
Scheduled Tribe	5.2	7.2	5.5	4.8	5.0	4.8				
Scheduled Caste	14.8	15.4	14.9	16.3	19.4	16.9				
Other Backward Classes	29.4	29.5	29.4	35.7	34.9	35.5				
Upper Caste	50.7	47.8	50.3	43.2	40.7	42.8				
Total	100	100	100	100	100	100				
	Average Wages (in 1999-2000 Rupees per Day)									
Scheduled Tribe	155.5	112.9	146.7	172.5	128.3	164.4				
Scheduled Caste	131.7	89.9	125.0	151.0	90.6	138.9				
Other Backward Classes	128.8	87.3	122.3	166.7	124.8	159.6				
Upper Caste	178.4	151.5	174.4	219.4	202.3	216.6				
	Gender	Log Wage Gap	o (in % at the me	ean)						
		1999-200	0		2009-201	.0				
Scheduled Tribe		54.4***			61.8***					
Scheduled Caste		65.5***			86.5***					
Other Backward Classes	78.5*** 50.7***									
Upper Caste		38.0***			28.1***					
1.3 † indicates significance at 1	0%, * at 5%, [*]	** at 1% and **	* at 0.1 %							

Table 5: 0	LS Regress	ions, Parti	al and Full	Specificatio	ns, 1999-2	000 and 20	09-2010 ^a	
		Pa	rtial]	Full	
	1999	-2000	2009	-2010	1999	-2000	2009	-2010
	Coeff.	t-ratio	Coeff.	t-ratio	Coeff.	t-ratio	Coeff.	t-ratio
		Poole	d (Men and	l Women) Sa	mple			
Male	0.33	17.02	0.38	17.07	0.37	19.20	0.43	18.51
Age	0.06	14.36	0.03	5.76	0.04	9.03	0.02	4.65
Age Squared	-0.04	-7.87	-0.01	-0.87	-0.03	-5.44	-0.01	-2.09
Married	0.16	8.55	0.13	5.72	0.07	3.97	0.08	3.74
Urban	0.17	10.93	0.21	10.45	0.18	11.56	0.25	13.59
ST	0.11	3.59	-0.02	-0.63	0.02	0.52	-0.08	-2.53
SC	-0.01	-0.39	-0.10	-4.62	-0.08	-4.02	-0.14	-7.01
OBC	-0.07	-5.23	-0.11	-5.61	-0.08	-6.50	-0.11	-5.89
Primary and Below	0.22	9.75	0.20	6.67	0.10	4.22	0.10	3.28
Middle	0.38	18.02	0.36	12.05	0.20	8.98	0.20	7.04
Secondary, Higher Sec.	0.72	35.95	0.67	23.74	0.39	16.80	0.37	12.87
Graduate and Above	1.15	47.61	1.30	42.12	0.68	24.54	0.73	17.61
Public	No		No		0.25	14.20	0.31	13.35
Union Member	No		No		0.28	15.64	0.23	13.70
Permanent	No		No		0.26	16.70	0.25	15.23
Regions	Yes		Yes		Yes		Yes	
Occupation	No		No		Yes		Yes	
Industry	No		No		Yes		Yes	
R Squared	0.48		0.46		0.59		0.56	
Observations	34102		33658		28538		31274	
			Male S	Sample				
Age	0.06	13.59	0.03	6.09	0.04	8.43	0.03	5.30
Age Squared	-0.05	-8.10	-0.01	-1.59	-0.03	-5.52	-0.02	-2.95
Married	0.16	7.10	0.12	4.48	0.09	4.21	0.08	3.09
Urban	0.16	9.77	0.18	8.39	0.15	9.55	0.21	10.78

Table 5: 0	LS Regress	ions, Partia	al and Full	Specificatio	ns, 1999-2	000 and 20	09-2010 ^a	
		Pa	rtial]	Full	
	1999	-2000	2009	9-2010	1999	-2000	2009	-2010
	Coeff.	t-ratio	Coeff.	t-ratio	Coeff.	t-ratio	Coeff.	t-ratio
ST	0.09	2.88	-0.03	-0.75	-0.01	-0.38	-0.09	-2.66
SC	-0.03	-1.42	-0.09	-3.87	-0.09	-4.36	-0.15	-7.23
OBC	-0.06	-4.51	-0.11	-5.15	-0.08	-5.87	-0.11	-5.41
Primary and Below	0.16	7.21	0.09	3.03	0.03	1.25	0.01	0.39
Middle	0.32	14.42	0.25	8.22	0.14	5.82	0.12	4.02
Secondary, Higher Sec.	0.63	30.10	0.54	18.76	0.31	12.92	0.28	9.34
Graduate and Above	1.05	37.60	1.12	33.39	0.57	18.54	0.56	13.32
Public	No		No		0.24	13.04	0.33	13.36
Union Member	No		No		0.25	13.22	0.19	10.92
Permanent	No		No		0.22	13.81	0.24	13.57
Regions	Yes		Yes		Yes		Yes	
Occupation	No		No		Yes		Yes	
Industry	No		No		Yes		Yes	
R Squared	0.47		0.44		0.58		0.55	
Observations	28462		27668		23845		25724	
			Female	Sample				
Age	0.05	4.49	0.03	2.62	0.02	1.65	0.02	1.94
Age Squared	-0.02	-1.66	-0.01	-0.42	0.00	0.15	-0.01	-0.75
Married	0.11	3.04	0.08	2.01	0.03	0.96	0.03	0.83
Urban	0.21	5.04	0.33	8.01	0.26	6.26	0.37	9.16
ST	0.23	2.60	-0.03	-0.40	0.17	2.05	-0.09	-1.11
SC	0.10	2.18	-0.11	-1.93	0.01	0.2	-0.11	-2.08
OBC	-0.11	-2.80	-0.11	-2.47	-0.11	-2.53	-0.13	-2.93
Primary and Below	0.30	4.58	0.31	4.65	0.23	3.5	0.19	2.82
Middle	0.43	7.33	0.49	6.70	0.30	4.26	0.31	4.49
Secondary, Higher Sec.	1.00	20.78	0.96	14.60	0.76	9.53	0.67	7.86

Table 5: 0	LS Regress	ions, Parti	al and Full	Specificatio	ns, 1999-2	000 and 20	09-2010 ^a <	Continued>			
		Pa	rtial]	Full				
	1999	-2000	2009	-2010	1999	-2000	2009	-2010			
	Coeff.	t-ratio	Coeff.	t-ratio	Coeff.	t-ratio	Coeff.	t-ratio			
Graduate and Above	1.45	34.06	1.71	30.09	1.11	13.59	1.33	11.75			
Public	No		No		0.30	6.59	0.28	5.68			
Union Member	No		No		0.40	8.94	0.36	8.56			
Permanent	No		No		0.40	9.33	0.29	6.97			
Regions	Yes		Yes		Yes		Yes				
Occupation	No		No		Yes		Yes				
Industry	No		No		Yes		Yes				
R Squared	0.46		0.49		0.6		0.59				
Observations	5640		5990		4693		5550				
1.4 ^a An intercept is incl	1.4 "An intercept is included in all specifications. Base categories are: Illiterates for education, Others for caste.										

		Table 6: Qua	ntile Regress	ions, Full Spec	ification, 200)9-2010 ^a				
	1 st D	ecile	3 rd	Decile	Ме	edian	7 th D	lecile	9 th De	cile
	Coeff.	t-ratio	Coeff.	t-ratio ¹	Coeff.	t-ratio ¹	Coeff.	t-ratio	Coeff.	t-ratio
		1	Pooled S	Sample (N=312	274)		I			
Male	0.63	28.18	0.49	35.07	0.39	25.98	0.32	19.66	0.34	15.22
Age	0.03	4.75	0.02	5.84	0.02	6.14	0.02	5.62	0.02	4.19
Age Squared	-0.03	-3.74	-0.01	-2.67	-0.01	-2.49	-0.01	-1.75	-0.01	-1.33
Married	0.17	5.88	0.12	8.84	0.05	3.59	0.03	1.89	-0.01	-0.39
Urban	0.28	11.29	0.24	20.96	0.21	18.33	0.19	15.79	0.19	12.12
ST	-0.10	-2.15	-0.10	-4.36	-0.08	-3.10	-0.09	-3.53	-0.11	-3.44
SC	-0.13	-4.94	-0.11	-8.12	-0.15	-9.96	-0.16	-10.14	-0.13	-6.29
OBC	-0.11	-4.49	-0.08	-6.83	-0.10	-7.46	-0.10	-7.47	-0.12	-6.14
Primary and Below	0.12	3.18	0.07	3.01	0.10	3.98	0.09	3.73	0.07	2.22
Middle	0.21	5.44	0.19	8.86	0.18	7.50	0.21	8.51	0.19	5.88
Secondary, Higher Sec.	0.35	9.50	0.34	16.48	0.33	14.58	0.37	15.39	0.38	12.40
Graduate and Above	0.58	10.64	0.66	27.21	0.67	26.17	0.73	26.87	0.79	22.61
Public	0.30	10.48	0.37	25.17	0.40	26.46	0.33	20.40	0.24	9.23
Union Member	0.28	12.30	0.28	23.82	0.23	18.67	0.17	12.82	0.13	6.36
Permanent	0.19	8.39	0.19	16.11	0.23	18.24	0.28	21.17	0.31	18.24

		Table 6: Qua	ntile Regress	sions, Full Spec	ification, 20	09-2010 ª				
	1 st D	ecile	3rd]	Decile	Me	edian	7 th [Decile	9 th De	cile
	Coeff.	t-ratio	Coeff.	t-ratio ¹	Coeff.	t-ratio ¹	Coeff.	t-ratio	Coeff.	t-ratio
Regions	Yes		Yes		Yes		Yes		Yes	
Occupation	Yes		Yes		Yes		Yes		Yes	
Industry	Yes		Yes		Yes		Yes		Yes	
			Male Sa	ample (N=257	24)					
Age	0.04	6.35	0.03	5.60	0.03	6.53	0.02	6.39	0.02	3.81
Age Squared	-0.05	-5.53	-0.02	-3.21	-0.02	-3.41	-0.01	-2.30	-0.01	-1.22
Married	0.17	5.31	0.11	5.62	0.04	2.20	0.03	1.95	0.03	1.27
Urban	0.24	9.64	0.18	12.94	0.18	13.89	0.17	15.30	0.17	9.96
ST	-0.09	-2.03	-0.09	-3.16	-0.10	-3.66	-0.10	-3.90	-0.16	-5.28
SC	-0.13	-5.22	-0.14	-8.32	-0.15	-8.85	-0.16	-10.66	-0.15	-6.44
OBC	-0.10	-4.38	-0.10	-6.70	-0.09	-6.59	-0.10	-7.16	-0.10	-5.00
Primary and Below	0.05	1.24	0.00	0.17	0.03	1.06	0.00	0.06	0.02	0.60
Middle	0.14	3.95	0.12	4.38	0.11	3.83	0.12	5.08	0.14	3.75
Secondary, Higher Sec.	0.27	7.48	0.26	10.08	0.27	10.01	0.29	12.18	0.32	9.22
Graduate and Above	0.42	7.68	0.51	16.51	0.56	18.44	0.59	22.54	0.68	18.12
Public	0.37	12.62	0.43	23.21	0.41	23.46	0.33	20.60	0.25	9.22
Union Member	0.27	12.42	0.24	16.36	0.19	13.90	0.14	10.64	0.12	5.71

		Table 6: Qua	ntile Regress	sions, Full Spec	cification, 200	09-2010ª				
	1 st D	ecile	3rd]	Decile	Me	edian	7 th D	Decile	9 th De	cile
	Coeff.	t-ratio	Coeff.	t-ratio ¹	Coeff.	t-ratio ¹	Coeff.	t-ratio	Coeff.	t-ratio
Permanent	0.18	8.02	0.20	13.35	0.22	15.62	0.26	21.00	0.29	16.17
Regions	Yes		Yes		Yes		Yes		Yes	
Occupation	Yes		Yes		Yes		Yes		Yes	
Industry	Yes		Yes		Yes		Yes		Yes	
			Female	Sample (N=55	50) ^ь					
Age	0.01	2.18	0.03		0.01		0.03	8.17	0.01	10.33
Age Squared	0.00	-0.04	-0.02		0.00		-0.02	-4.90	0.00	-1.00
Married	0.09	4.43	0.10		0.03		-0.03	-2.68	-0.09	-19.71
Urban	0.36	14.51	0.37		0.40		0.33	25.53	0.29	60.43
ST	-0.25	-4.65	-0.07		-0.04		-0.10	-4.37	-0.02	-3.08
SC	-0.18	-5.09	-0.08		-0.08		-0.12	-7.52	-0.17	-27.81
OBC	-0.18	-7.81	-0.06		-0.06		-0.12	-9.65	-0.16	-28.72
Primary and Below	0.28	7.11	0.19		0.12		0.18	8.53	0.23	28.34
Middle	0.40	9.98	0.32		0.31		0.28	11.80	0.30	33.45
Secondary, Higher Sec.	0.59	12.71	0.75		0.62		0.53	21.58	0.56	51.39
Graduate and Above	1.34	27.62	1.46		1.34		1.05	36.14	1.04	66.55
Public	0.37	12.15	0.31		0.32		0.31	22.59	0.18	28.12

		Table 6: Qua	ntile Regress	ions, Full Spec	ification, 20()9-2010 ª			<cont< th=""><th>inued></th></cont<>	inued>
	1 st Decile		3 rd Decile Median		dian	7 th Decile		9 th Decile		
	Coeff.	t-ratio	Coeff.	t-ratio ¹	Coeff.	t-ratio ¹	Coeff.	t-ratio	Coeff.	t-ratio
Union Member	0.41	15.41	0.42		0.43		0.34	26.82	0.16	29.83
Permanent	0.21	8.63	0.26		0.22		0.36	29.14	0.39	77.67
Regions	Yes		Yes		Yes		Yes		Yes	
Occupation	Yes		Yes		Yes		Yes		Yes	
Industry	Yes		Yes		Yes		Yes		Yes	

1.5 ^a An intercept is included in all specifications. Base categories are: Illiterates for education, Others for caste.

^b For the only women sample at the 3rd decile and the median, the standard errors are very small and consequently the t-ratios are very large. We prefer not to present these

t-ratios, and not to interpret the statistical significance of these coefficients.

Table 7: Blinder- Oaxaca Decompositions using Full Specification ^a									
		1999-2000)		2009-201	0			
	Alternate Counterfactuals								
	Male	Pooled							
Gender Wage Gap at the Mean (in Logs) ^b	0.42	0.42	0.42	0.39	0.39	0.39			
of which Explained	0.03	0.09	0.05	-0.07	0.04	-0.04			
of which Unexplained	0.39	0.33	0.37	0.46	0.34	0.43			
Percent Unexplained (Discriminatory)	92.3	77.8	88.2	119.1	88.5	111.1			
Geometric Mean (INR per day)		1999-2000)		2009-201	0			
Male Wage	e 118.3 131.0								
Female Wage	e 77.4 88.9								
^a 28538 observations in 1999-2000 (23845 men and 4693 women) and 31274 observations in 2009-2010 (25724 men and									
5550 women).									
^b This refers to [AM of {Log(Male Wages)} – AM of {Log(Female Wages)}], where AM refers to Arithmetic Mean.									

Table 8: MMM Decompositions using Full Specification (Using Male Wage Structure)											
		Gender Wage	Gaps								
Decile	Total	Explained	Unexplained								
1999-2000											
1	0.77 (0.03)	0.04 (0.02)	0.73 (0.01)								
2	0.68 (0.02)	0.03 (0.02)	0.65 (0.01)								
3	0.61 (0.04)	0.04 (0.02)	0.58 (0.01)								
4	0.52 (0.04)	0.03 (0.02)	0.49 (0.01)								
5	0.43 (0.05)	0.03 (0.02)	0.40 (0.01)								
6	0.32 (0.04)	0.02 (0.02)	0.30 (0.01)								
7	0.23 (0.04)	0.01 (0.02)	0.22 (0.01)								
8	0.13 (0.03)	0.00 (0.02)	0.14 (0.01)								
9	0.08 (0.03)	0.00 (0.02)	0.08 (0.01)								
	2009	-2010									
1	0.72 (0.03)	-0.01 (0.03)	0.74 (0.01)								
2	0.61 (0.03)	-0.03 (0.03)	0.64 (0.01)								
3	0.53 (0.03)	-0.06 (0.02)	0.58 (0.01)								
4	0.44 (0.04)	-0.08 (0.02)	0.52 (0.01)								
5	0.36 (0.04)	-0.09 (0.02)	0.45 (0.02)								
6	0.29 (0.04)	-0.09 (0.02)	0.39 (0.02)								
7	0.23 (0.04)	-0.10 (0.02)	0.33 (0.02)								
8	0.16 (0.04)	-0.11 (0.02)	0.27 (0.01)								
9	0.10 (0.03)	-0.10 (0.02)	0.20 (0.02)								

Appendix

Table 9 Gender Shares Among RWS Workers across Indian States ^a										
	Decadal Growth Rate (in %)	CAGR (in %)	Shares of RWS workers (in %)							
			1999-2000 2009-2010							
State			Male	Female	All Persons	Male	Female	All Persons		
SIKKIM	248.87	13.31	0.08	0.15	0.1	0.11	0.17	0.12		
UTTARAKHAND	206.39	11.85	0.74	0.78	0.74	0.89	0.69	0.86		
CHANDIGARH	160.85	10.06	0.29	0.37	0.3	0.32	0.41	0.34		
HARYANA	133.58	8.85	2.34	1.04	2.14	3.74	2.78	3.58		
ANDAMAN & NICOBAR	131.47	8.75	0.08	0.08	0.08	0.1	0.14	0.11		
DELHI	127.97	8.59	4.21	2.88	4	3.77	1.97	3.46		
NAGALAND	127.22	8.55	0.14	0.22	0.15	0.15	0.09	0.14		
GUJARAT	124.33	8.41	5.79	4.5	5.59	7.03	6.04	6.86		
TRIPURA	122.09	8.31	0.25	0.32	0.26	0.24	0.36	0.26		
PUDUCHERRY	121.06	8.26	0.16	0.32	0.18	0.25	0.39	0.28		
ARUNACHAL PRADESH	110.93	7.75	0.02	0.01	0.02	0.1	0.1	0.1		
MIZORAM	108.28	7.61	0.06	0.11	0.07	0.1	0.1	0.1		
ANDHRA PRADESH	105.76	7.48	8.24	11.17	8.69	8.59	9.44	8.73		
MAHARASHTRA	103.48	7.36	16.74	14.13	16.33	16.59	15.11	16.33		
TAMIL NADU	102.24	7.30	10.29	17.16	11.36	9.39	12.43	9.92		
KERALA	101.85	7.28	2.86	7.99	3.66	3.26	9.09	4.27		
MEGHALAYA	91.00	6.69	0.13	0.33	0.16	0.24	0.4	0.27		
BIHAR	89.34	6.59	1.69	0.62	1.52	1.76	0.92	1.62		
CHHATTISGARH	88.46	6.54	1.23	1.04	1.2	1.42	1.08	1.36		

HIMACHAL PRADESH	88.42	6.54	0.68	0.57	0.66	0.82	0.95	0.84
ORISSA	83.62	6.27	2.42	1.66	2.3	2.39	1.83	2.3
GOA	81.31	6.13	0.31	0.38	0.32	0.5	0.67	0.53
WEST BENGAL	79.64	6.03	7.01	5.93	6.84	6.89	6.47	6.82
KARNATAKA	78.03	5.94	5.87	7.16	6.07	5.73	8.92	6.28
RAJASTHAN	74.47	5.72	4.55	2.64	4.25	4.89	3.47	4.64
PUNJAB	68.35	5.35	3.56	2.36	3.38	3.2	2.89	3.15
UTTAR PRADESH	64.73	5.12	10.24	5.64	9.53	9.12	5.86	8.55
JAMMU & KASHMIR	59.90	4.81	0.81	0.48	0.76	1.1	0.81	1.05
ASSAM	59.12	4.75	2.82	4.79	3.12	1.73	1.98	1.77
MADHYA PRADESH	58.65	4.72	4.27	3.85	4.2	3.92	3.1	3.78
MANIPUR	57.23	4.63	0.16	0.2	0.16	0.17	0.12	0.16
JHARKHAND	52.86	4.33	1.88	1.07	1.76	1.39	1.17	1.35
Total			100	100	100	100	100	100

1.6 ^aStates have been arranged in order of Decadal Growth Rates (in %). CAGR refers to Compound Annual Growth

(in %).

Table 10 Gender Wage Gaps among RWS workers across Indian States ^a										
	Decadal Growth Rate (in %)	CAGR (in %)	Ave	erage Wage	Gende Gap	er Wage in %				
				1999-200	0		2009-201	0	1999- 2000	2009- 2010
State			Male	Female	All Persons	Male	Female	All Persons		
SIKKIM	248.87	13.31	167.6	160.8	165.9	227.1	185.6	216.4	9.0	35.7†
UTTARAKHAND	206.39	11.85	174.6	179.6	175.4	197.6	219.5	200.6	1.4	15.3
CHANDIGARH	160.85	10.06	184.0	210.5	189.0	337.5	215.3	311.5	-6.7	100.3**
HARYANA	133.58	8.85	175.1	181.5	175.6	164.1	161.9	163.8	11.1	36.0†
ANDAMAN & NICOBAR	131.47	8.75	169.6	167.3	169.2	297.0	235.2	282.6	1.3	36.0*
DELHI	127.97	8.59	269.8	274.3	270.3	198.7	202.2	199.0	1.6	6.1
NAGALAND	127.22	8.55	188.0	171.0	184.3	256.8	214.9	252.2	12.2	14.2
GUJARAT	124.33	8.41	164.1	151.2	162.5	167.1	135.0	162.2	27.2*	42.4**
TRIPURA	122.09	8.31	145.7	126.1	142.0	187.9	165.5	182.6	27.1	23.6
PUDUCHERRY	121.06	8.26	129.7	111.9	124.9	230.7	178.8	217.8	74.7**	63.6**
ARUNACHAL PRADESH	110.93	7.75	217.7	146.4	210.8	362.9	260.2	344.5	32.5	39.1**
MIZORAM	108.28	7.61	244.9	248.6	245.8	241.8	266.6	246.2	0.3	-7.4
ANDHRA PRADESH	105.76	7.48	134.9	84.5	124.9	161.2	101.7	150.0	89.7***	81.8***
MAHARASHTRA	103.48	7.36	160.7	142.6	158.3	212.0	207.0	211.2	31.1***	24.1*
TAMIL NADU	102.24	7.30	130.6	101.7	123.8	182.6	144.3	174.2	59.1**	48.4**
KERALA	101.85	7.28	153.4	112.4	139.5	220.6	160.4	198.4	62.2***	55.0***
MEGHALAYA	91.00	6.69	182.5	162.7	176.3	211.6	199.7	208.5	19.3	12.0
BIHAR	89.34	6.59	165.1	181.9	166.2	173.7	218.3	178.2	-19.0	-15.8
CHHATTISGARH	88.46	6.54	166.8	102.1	158.1	217.6	92.3	200.3	106.6**	154.3***

HIMACHAL PRADESH	88.42	6.54	195.5	169.9	192.1	246.1	172.6	231.7	32.7†	85.9***
ORISSA	83.62	6.27	147.3	114.9	143.7	197.4	129.4	188.0	46.0*	85.9***
GOA	81.31	6.13	174.4	134.1	167.0	160.1	131.4	153.7	38.9*	35.4†
WEST BENGAL	79.64	6.03	158.4	102.9	150.9	176.8	122.2	167.8	89.1***	72.4***
KARNATAKA	78.03	5.94	151.3	114.1	144.5	202.5	131.1	184.9	49.6***	99.0***
RAJASTHAN	74.47	5.72	151.5	137.8	150.1	180.1	136.5	174.4	21.3	66.7**
PUNJAB	68.35	5.35	138.9	171.6	142.5	171.5	169.0	171.1	-0.8	37.2*
UTTAR PRADESH	64.73	5.12	143.2	94.2	138.7	169.1	130.1	164.4	97.2***	51.3**
JAMMU & KASHMIR	59.90	4.81	186.7	185.2	186.6	203.4	199.7	202.9	21.8	20.2
ASSAM	59.12	4.75	126.8	71.7	113.7	218.4	96.2	194.7	65.5***	147.2***
MADHYA PRADESH	58.65	4.72	134.2	103.8	129.9	146.1	131.9	144.1	39.9*	4.1
MANIPUR	57.23	4.63	194.1	203.2	195.8	236.4	236.3	236.4	-9.7	10.1
JHARKHAND	52.86	4.33	191.3	141.6	186.5	220.7	103.5	203.0	48.5*	160.4***

1.7 ^aStates have been arranged in order of Decadal Growth Rates (in %). CAGR refers to Compound Annual Growth (in %). †

indicates significance at 10%, * at 5%, ** at 1% and *** at 0.1 %